

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-05

TRSE-00 SAJ-01 AF-06 ARA-06 EA-07 NEA-10 /098 W

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 5281

INFO ALL NATO CAPITALS 5728

USMISSION USUN NEW YORK

C O N F I D E N T I A L USNATO 6951

E.O. 11652: GDS

TAGS: PFOR, NATO, UNGA, GQ, NAC

SUBJ: NATO CONSULTATIONS ABOUT UN DEVELOPMENTS

REF: USUN 6902

1. WE FULLY SHARE AMBASSADOR MOYNIHAN'S CONCERN ABOUT NATO-COUNTRY VOTING PATTERNS ON UN RESOLUTIONS IN WHICH NATO'S GOOD NAME IS CALLED INTO QUESTION AND ON RESOLUTIONS WHICH THREATEN US SECURITY INTERESTS AND HENCE, INDIRECTLY, THOSE OF OUR ALLIES. THESE CONSIDERATIONS HAVE PROMPTED OUR EFFORTS IN BRUSSELS TO ADDRESS THESE MATTERS IN A NATO CONTEXT AND TO SEEK COORDINATED AND, WHERE POSSIBLE, UNIFORM RESPONSES IN NEW YORK.

2. WE THINK BILATERAL DEMARCHES IN ALLIED CAPITALS, CORRIDOR WORK IN NEW YORK AND OUR EFFORTS HERE HAVE PRODUCED RESULTS WHICH, HOWEVER DISAPPOINTING, ARE AT LEAST BETTER THAN WE MIGHT HAVE ANTICIPATED WITHOUT THEM.

3. IT SHOULD BE RECALLED, HOWEVER, THAT SOME ALLIES TRADITIONALLY RESIST POLICY COORDINATION ON EXTRA-NATO ISSUES
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(E.G., AFRICA, THE PACIFIC AREA). THEY EVIDENTLY ALSO DISAGREE ON JUST WHICH TACTICS ARE BEST (NEGATIVE VOTE, ABSTENTION, BENIGN NEGLECT) TO RENDER LAST NOXIOUS SOME OF THE RECENT ABERRATIONS WITH WHICH TYE HAVE HAD TO

CONTENT BOTH INDIVIDUALLY AND COLLECTIVELY IN NEW YORK.

4. WE FULLY CONCUR, HOWEVER, THAT CONCERNS CITED IN REFTEL ARE IMPORTANT TOPICS FOR NATO TO DISCUSS. WE THINK, IF DEPARTMENT CONCURS, THAT FORMAL INTERVENTION SUGGESTED IN REFTEL SHOULD TAKE PLACE IN THE NORTH ATLANTIC COUNCIL WHICH, GIVEN CHRISTMAS RECESS, WILL NOT MEET AGAIN UNTIL JANUARY 7. WE WOULD PROPOSE TO ALERT OUR ALLIES IN DECEMBER 23 POLADS ABOUT OUR INTENTION TO RAISE THIS MATTER IN FIRST NAC AFTER NEW YEAR. IN POLADS, WE WOULD EXPRESS OUR HOPE THAT ADVANCE NOTIFICATION MIGHT PRODUCE STRUCTURED, PRODUCTIVE DISCUSSION ON THIS ISSUE AT FIRST NAC IN NEW YEAR.

5. IN POLADS, WE WOULD ALSO DRAW ON PARA 2 OF REFTEL TO REVIEW FOR OUR COLLEAGUES HERE ALLIED UNGA VOTING PATTERNS ON RESOLUTIONS OF INTEREST TO US AND TO THE ALLIANCE. WE WOULD NOTE THAT ALLIED VOTING PATTERN HAS CAUSED BOTH CONCERN AND DISAPPOINTMENT, PARTICULARLY IN LIGHT OF RECENT ALLIANCE CONSULTATIONS ON THESE ISSUES. WE WOULD ALSO NOTE, HOWEVER, OUR APPRECIATION FOR FACT THAT SOME ALLIES DID FAVORABLY CHANGE THEIR ANTICIPATED VOTE FOLLOWING ALLIANCE CONSULTATIONS.

6. AT JANUARY 7 NAC, WE WOULD PROPOSE TO AMPLIFY ABOVE ON BASIS OF GUIDANCE FROM THE DEPARTMENT AND USUN AND TO STRESS AGAIN NEED FOR TIMELY COORDINATION ON UN ISSUES IN THE FUTURE. WE WOULD ALSO EMPHASIZE THAT ALLIED VOTING PATTERNS AS NOTED IN REFTEL WILL BE A SUBJECT THE US WILL RAISE IN NEXT NATO UN EXPERTS MEETING.

7. IN ADDITION TO EFFORTS AT NATO, WE WOULD SUGGEST THAT DEPARTMENT MAY WISH TO CONSIDER MAKING A DEMARCHE TO NATO AMBASSADORS IN WASHINGTON SINCE THEY ARE LIKELY TO HAVE A SOUNDER APPRECIATION OF NATO SECURITY RELATIONSHIPS THAN THEIR COUNTERPARTS IN NEW YORK.

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8. FOR OUR WORK HERE, WE WOULD APPRECIATE AN ACCOUNT OF HOW THE WESTERN EUROPEAN CAUCUS (WEO) IN NEW YORK FUNCTIONED AT THE RECENT UNGA. WE ASSUME FULL AND FREQUENT WEO CONSULTATION AND COORDINATION AS IN PAST, BUT WOULD NOT WANT TO BE "CAUGHT OUT" BY DIFFERING ALLIED APPRECIATIONS OF WEO CAUCUS' MANDATE AND PERFORMANCE.

9. ACTION REQUESTED: GUIDANCE FOR USE IN DECEMBER 23 POLADS.BRUCE

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